



Estimating Observer Sea Day Requirements in the Mid-Atlantic Region to Monitor Loggerhead Sea Turtle (*Caretta caretta*) Interactions

by Kimberly T. Murray

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National Oceanic Atmospheric Administration, National Marine Fisheries Service,
Northeast Fisheries Science Center, 166 Water Street, Woods Hole, MA,
02543 USA

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TABLE OF CONTENTS

Introduction.....	3
Methods.....	3
Estimation of desired sea days	4
Results.....	4
Desired sea days	4
Discussion.....	5
Monitoring at the level of fisheries	5
References Cited.....	6
 Table 1. Projected Observer Sea Day Needs to Monitor Loggerhead Bycatch on Trips Capturing Managed Species in the Mid-Atlantic.....	 6
 Table 2. Estimated sea days needed to monitor loggerhead interactions by gear type in the Mid- Atlantic over a range of precision levels.....	 9
 Figure 1. Estimated sea days needed to monitor loggerhead interactions in the Mid-Atlantic	 10
 Appendix. Conversions used to convert projected tons or dredge hours to projected sea days. ..	 11

INTRODUCTION

Four species of sea turtles are found on the Northeast continental shelf, all of which are protected under the U.S. Endangered Species Act (ESA). These include the loggerhead (*Caretta caretta*), green (*Chelonia mydas*), Kemp's ridley (*Lepidochelys kempii*), and leatherback (*Dermochelys coriacea*) turtle. Having responsibility to implement programs to conserve marine life listed as endangered or threatened, the National Marine Fisheries Service (NMFS) places observers on commercial fishing vessels to gain information about interactions with listed species. Information about sea turtle interactions with fisheries may be gained via monitoring under the authority of the Endangered Species Act, Marine Mammal Protection Act (MMPA), or Magnuson-Stevens Act, though in the latter two cases sampling is designed for marine mammals or fish, not sea turtles.

Information collected by fisheries observers has been used to estimate the total magnitude of loggerhead or hard-shelled turtle interactions with commercial fisheries in the Mid-Atlantic region via model-based methods (Murray 2011, Warden 2011, Murray 2009). The model-based estimates pool several years of data across multiple fishing fleets within the same gear type, and account for gear or environmental correlates with turtle interactions rates over the entire Mid-Atlantic. The total estimated interactions with each gear type are subsequently allocated across fisheries, where a "fishery" is defined as a managed fish or invertebrate species landed, to provide information requested by the Northeast Regional Office (NERO) for ESA Section 7 consultations and other management actions (Warden 2011b, Murray 2009b). While green, Kemp's ridley, and leatherback interactions have occurred, there has been insufficient information to model the rates or magnitude of these species' interactions in commercial fishing gear. In addition, incidental captures of sea turtles have generally been rare on Georges Bank and in the Gulf of Maine, so analyses of turtle interactions to date have been limited to the loggerhead species only within the Mid-Atlantic.

This document presents the Protected Species Branch's (PSB) approach to estimating the magnitude of observer coverage needed to monitor loggerhead interactions rates in the Mid-Atlantic (i.e. west of 70°W) with 30% precision, based on available analyses (Warden 2011b, Murray 2009b, Murray 2011). While a 30% precision goal has been recommended by the National Working Group on Bycatch (NMFS 2004), monitoring requirements for a range of precision goals are also reported here. Estimated sea days to monitor loggerhead interactions are subsequently integrated with sea day projections for fish, estimated annually under the Standardized Bycatch Reporting Methodology (SBRM) Omnibus Amendment to fishery management plans of the Northeast region (Wigley et al. 2012). Sea day projections for non-loggerhead species outside the Mid-Atlantic are not computed in this report, but may be possible in the future should new information become available.

METHODS

Fishery observer sea days are estimated for vessels using sink gillnet, bottom otter trawl (including scallop trawl), and scallop dredge gear, the primary gear types with documented loggerhead interactions in the Mid-Atlantic. Projected amounts of observer coverage for vessels fishing gillnet or trawl gear are derived from CVs around total estimated loggerhead interactions in specific fisheries (Warden 2011b, Murray 2009b), where a fishery is defined within each gear type by the highest amount (by weight) of landed fish or invertebrate species on a trip. For

dredge gear, sea day projections are derived from CVs around estimated loggerhead interactions after chain mats were required in the Mid-Atlantic (Murray 2011). CVs reported in Murray (2011) are associated with bycatch rates on trips catching sea scallops.

Because the goal of monitoring is to achieve a 30% precision around loggerhead interaction rates with all fisheries within a gear type, the lower bound on coverage is the amount required to achieve a 30% CV for the fishery with the highest observer need. For example, if there are 2 fisheries (A and B) using gillnet gear in the Mid-Atlantic, and fishery A requires 100 days and fishery B requires 80 days, we would estimate 100 days needed for both fishery A and B. The maximum amount of projected coverage in a particular fishery is considered the desired level of annual sampling for that gear type in the Mid-Atlantic (i.e. it serves as an umbrella for monitoring in all other fisheries).

Data collected from these fisheries will eventually be pooled together within each gear type to estimate the total magnitude of loggerhead interactions. Therefore, the estimated sea days will remain in place each year until new bycatch estimates are published (currently every 5 years), and will be reassessed if there are major changes in the fishery (such as a gear modification).

Estimation of Desired Sea Days

The number of observed sea days needed to achieve a 30% coefficient of variation (CV), and other levels of precision, around an estimate of total loggerhead interactions was derived from (Rossman 2007):

$$n_{proj} = (CV_{obs} * \sqrt{n_{obs}/CV_{proj}})^2 \quad (1)$$

where n_{proj} = the amount of projected effort required to achieve a given precision level (converted to sea days); CV_{obs} = the precision levels around estimated interactions levels as reported in Warden 2011 (trawl), Murray 2009 (gillnet), or Murray 2011 (dredge); n_{obs} = the observed effort as reported in the above publications; and CV_{proj} = the projected precision level to be achieved. This yielded a desired level of sampling for trips catching each fish or invertebrate species. The maximum amount of projected coverage across all the fisheries was considered the desired level of sampling to monitor turtle interactions for that gear type. Alternate levels of sampling under different precision goals are presented for the fishery that required the maximum amount of coverage, i.e. the “driver” fishery for overall monitoring levels. Projected effort amounts were converted to sea days based on species specific catch information on observed hauls or VTR trips (Appendix).

RESULTS

Desired Sea Days

An estimated 4,838 sea days are needed in the Mid-Atlantic to monitor loggerhead interactions with 30% precision in bottom otter trawl fisheries, based on estimated precision levels for trips catching species managed under the small and large mesh Northeast Multispecies FMPs (i.e. NE Multispp) (Table 1). Roughly 2,170 fewer days are required to estimate

loggerhead interactions with 40% precision instead of 30% (Table 2, Figure 1a). An estimated 1,440 days are needed for 30% precision in Mid-Atlantic sink gillnet fisheries, based on estimated precision levels for trips catching spot (Table 1). Roughly 600 fewer days are needed in this fishery to estimate loggerhead interactions with 40% precision (Table 2, Figure 1b). Lastly, an estimated 1,293 days are needed for 30% precision in the Mid-Atlantic scallop dredge fishery, based on loggerhead bycatch precision levels after chain mats were implemented in the fishery (Table 1). Roughly 550 fewer days are needed in this fishery to estimate loggerhead interactions with 40% precision (Table 2, Figure 1c).

DISCUSSION

Monitoring at the Level of Fisheries

Observer coverage is estimated in this document at the level of individual fisheries in order to better meet the information needs for ESA Section 7 Consultations, prepared for Fishery Management Plan actions, or for management actions implemented at the fishery level. Typically, however, analyses of turtle interactions and allocation of observer coverage are not carried out at the fishery level. Instead, the magnitude of turtle interactions are estimated by gear type using several years of data, using models which account for gear or environmental correlates that significantly affect estimated interaction rates. Days are then allocated in proportion to the previous year's commercial fishing effort, in times and areas where turtles are likely to be present. In developing these models, analysts have found that the species landed or targeted does not significantly affect estimated interaction rates (i.e. Murray 2009, Warden 2011), so the "fishery" is not taken into account when describing variation in estimated interaction rates. Annual coverage amounts are estimated here at a finer resolution to collect information about interaction rates between turtles and a multitude of managed fisheries.

Within each gear type (trawl, dredge, or gillnet), fisheries that required the largest estimated number of sea days to reach the 30% precision goal became the "drivers" for monitoring all other fisheries. For instance, while 4,838 days were estimated for trips historically catching NE multispecies, this does not mean 4,838 days will be allocated entirely to this fishery. Instead, these 4,838 days monitor all fisheries using otter trawls for fish or scallops in the Mid-Atlantic. This approach is not expected to bias future estimated rates because analyses suggest that interaction rates do not vary by fishery. On the contrary, this approach helps ensure data are collected within a gear type from a variety of fishing methods, using different gear characteristics. Choosing the maximum number of days needed across all fisheries is intended to ensure that other fisheries also meet the 30% precision goal, but variability in the distribution and magnitude of catch, as well as the level of sea days achieved, will influence ultimate precision levels in a given fishery.

Monitoring needs for other turtle species, in other regions, and for other gear types

Loggerheads are the most commonly observed species of turtle in Mid-Atlantic waters and thus have the richest level of information available for estimating interactions and coverage needs. Sea day requirements for other turtle species are not estimated here because too few have been observed to estimate the magnitude of interactions with model-based approaches similar to those done for loggerheads. Because observers document all protected species interactions on

trips, monitoring of other turtles species will still occur via days intended to monitor fish or loggerheads. Interaction rates between non-loggerhead turtles and fishing gear can be analyzed across several years once sufficient levels of data become available, and subsequently, similar analyses to those described here can be used to determine monitoring requirements to meet various precision levels around estimated interaction rates.

Incidental captures of sea turtles are generally very rare on Georges Bank and in the Gulf of Maine. These regions have not been included in PSB's model-based bycatch analyses because turtle captures there are too sparse to support robust model-based analyses. For instance, in ~70,000 observed otter trawl hauls on Georges Bank and the Gulf of Maine over a 15 year period there was 1 observed loggerhead interaction (Warden 2011). Sampling of fleets in the Northeast region has increased in recent years with the rise of sectors and at-sea monitors. Once analyzed these data may provide new information on turtle capture rates outside of the Mid-Atlantic, which could subsequently lead to better estimates of monitoring needs on Georges Bank and in the Gulf of Maine.

While almost all loggerhead interactions observed by northeast fisheries observers have occurred in trawl, gillnet, or dredge gears, some have occurred in other gear types (for instance, one loggerhead was observed in beach seine gear between 2009-2011, Wigley et al. 2012). To date there has not been enough information to estimate turtle interactions in these other gear types, though monitoring is still estimated under SBRM for fish discards or as pilot coverage when there is insufficient observer coverage. Monitoring for turtle interactions in these gear types can be reassessed if sufficient information becomes available.

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Table 1. Projected Observer Sea Day Needs to Monitor Loggerhead Bycatch on Trips Capturing Managed Species in the Mid-Atlantic. Maximum values are high-lighted in red.

Fish Species	Bottom Otter Trawl (from Warden 2011b)				Sink Gillnet (from Murray 2009b)				Dredge			
	CV _{obs}	observed tons landed (2005-08)	projected tons landed	projected sea days (N _{proj})	CV _{obs}	observed tons landed 2002-06	projected tons landed	projected sea days (N _{proj})	CV _{obs}	observed dredge hours 06- 08	projected dredge hours	projected sea days (N _{proj})
Black Drum					0.30	2.0	2.0	38				
Blue Crab	0.5	0.0	0.1	0								
Bluefish	0.15	70.5	17.6	760	0.30	250	250	1046				
Coastal Migratory Spp	0.13	0.2	0.0	3	0.42/0.45	20	41.2	714				
Croaker	0.14	1168.8	254.5	189	0.37	520	791	1257				
Dolphin/Wahoo	0.45	0.0	0.0	0								
Flounder (other)	0.13	2.2	0.4	37								
Herring	0.53	331.1	1033.4	88								
Highly Mig Spp	0.18	0.0	0.0	0								
Horseshoe Crab	0.16	78.3	22.3	63								
Invertebrates	0.15	12.6	3.1	413								
Lobster	0.39	4.9	8.3	1426								
Mackerel	0.55	180.0	604.9	357								
Squid (Illex)	0.44	3999.9	8604.2	802								
Squid (Loligo)	0.25	1504.2	1044.6	2437								
Squid (Unc)	0.21	91.3	44.7	290								
Butterfish	0.22	30.7	16.5	1155								
Menhaden	0.3	47.6	47.6	2774								
Monkfish	0.21	472.1	231.3	2666	0.22	954	513	512				
NE Multispp	0.3	190.3	190.3	4838								
Red Crab	1.18	0.0	0.0	0								
Red Drum	0.23	0.1	0.1	5								
Sea Scallop	0.22	507.7	273.0	360					0.18	40597	14615	1293

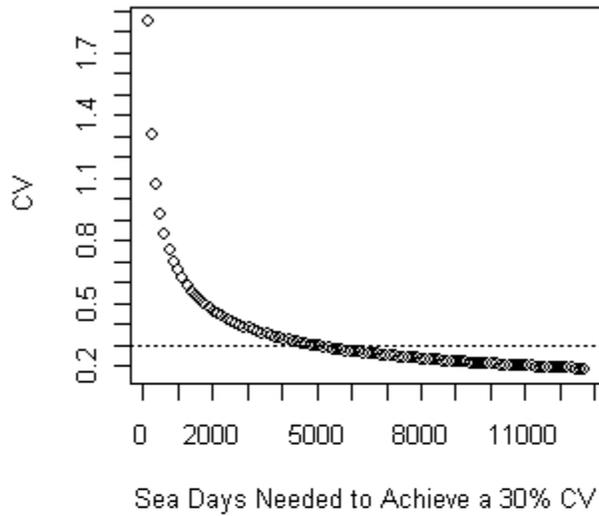
Table 1, continued. Projected Observer Sea Day Needs to Monitor Loggerhead Bycatch on Trips Capturing Managed Species in the Mid-Atlantic. Maximum values are high-lighted in red.

Fish Species	Bottom Otter Trawl (from Warden 2011b)				Sink Gillnet (from Murray 2009b)				Dredge		
	CV_{obs}	observed tons landed (2005-08)	projected tons landed	projected sea days (N_{proj})	CV_{obs}	observed tons landed 2002-06	projected tons landed	projected sea days (N_{proj})	CV_{obs}	observed dredge hours 06- 08	projected dredge hours
Seatrout	0.29	0.6	0.6	19							
Shad & river											
Herring	0.42	13.0	25.6	1391							
Shrimp, Northern	0.46	0.0	0.0	0							
Skates	0.23	1817.9	1068.5	1776	0.27	361	292.4	654			
Smooth Dog	0.18	15.4	5.5	140	0.32	68	77.4	226			
Snapper/Grouper	0.15	0.0	0.0	0							
Spiny Dog	0.34	14.5	18.7	357	0.29	34	31.7	98			
Spot	0.17	0.6	0.2	19	0.56	52	181.2	1440			
Striped Bass	0.27	4.6	3.8	164	0.44	35	75.3	348			
Summer Fl	0.13	706.0	132.6	807	0.38	10	16	745			
Scup	0.37	209.3	318.3	924							
Black Sea Bass	0.26	58.9	44.2	2869							
Tautog	0.35	2.3	3.2	646							
Tilefish	0.25	2.5	1.7	204							
Weakfish	0.15	10.4	2.6	309	0.29	30	28	693			
Other	0.23	212.4	124.8	63							

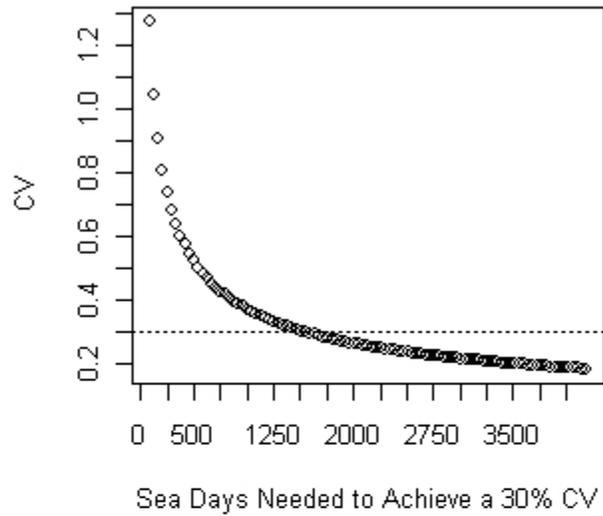
Table 2. Estimated sea days needed to monitor loggerhead interactions by gear type in the Mid-Atlantic over a range of precision levels (expressed as a CV percentage)

	0.25	0.30	0.35	0.40	0.45	0.50
Bottom trawl for fish and scallop	6866	4838	3560	2670	2160	1785
Sink gillnet	2177	1440	1090	835	670	545
Scallop dredge	1859	1293	956	726	566	460

A) Estimated Monitoring Needs for Mid-Atlantic Trawl Trips



B) Estimated Monitoring Needs for Mid-Atlantic Gillnet Trips



C) Estimated Monitoring Needs for Mid-Atlantic Scallop Dredge Trips

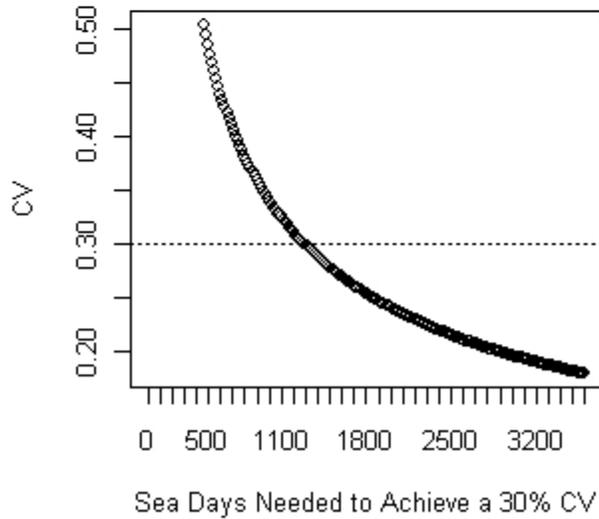


Figure 1. Estimated sea days needed to monitor loggerhead interactions in the Mid-Atlantic in a) otter trawl gear catching NE multispecies; b) sink gillnet gear catching spot; and c) dredge gear catching scallops. These fisheries are the “drivers” for all monitoring in each respective gear type. Reference lines are indicated at the 30% precision goal.

Appendix. Conversions used to convert projected tons or dredge hours to projected sea days based on observed hauls or VTR trips. Observed number of hauls per trip has been rounded to nearest whole integer.

Fish Species	Bottom Otter Trawl (from Warden 2011b)					Sink Gillnet (from Murray 2009b)					Dredge		
	Proj tons landed	Obs median tons per haul 2005- 08	Obs number of hauls per trip	Obs days absent per trip	proj sea days (N_{proj})	Proj tons landed	Obs median tons per haul 2002-06	Obs number of hauls per trip	Obs days absent per trip	Proj sea days (N_{proj})	Proj dredge hours	Mean VTR dredge hours per trip 01-08	Mean VTR days absent per trip 01-08
Black Drum						2.0	0.0268	2	1	38			
Blue Crab	0.1	0.0009	1	1	0								
Bluefish	17.6	0.0082	3	1	760	250	0.0697	3	1	1046			
Coastal Migratory Spp	0.0	0.0059	2	1	3	41.2	0.0123	4	1	714			
Croaker	254.5	0.2265	6	1	189	791	0.1286	5	1	1257			
Dolphin/Wahoo	0.0	0	0	1	0								
Flounder (other)	0.4	0.0050	2	1	37								
Herring	1033.4	3.3160	4	1	88								
Highly Mig Spp	0.0	0	0	1	0								
Horseshoe Crab	22.3	0.1119	3	1	63								
Invertebrates	3.1	0.0030	3	1	413								
Lobster	8.3	0.0023	3	1	1426								
Mackerel	604.9	0.5450	3	1	357								
Squid (Illex)	8604.2	2.2650	5	1	802								
Squid (Loligo)	1044.6	0.0906	5	1	2437								
Squid (Unc)	44.7	0.0367	4	1	290								
Butterfish	16.5	0.0045	3	1	1155								
Menhaden	47.6	0.0095	2	1	2774								
Monkfish	231.3	0.0204	4	1	2666	513	0.2548	4	1	512			
NE Multispp	190.3	0.0113	3	1	4838								
Red Crab	0.0	0	0	1	0								
Red Drum	0.1	0.0114	1	1	5								

Appendix, continued. Conversions used to convert projected tons or dredge hours to projected sea days based on observed hauls or VTR trips. Observed number of hauls per trip has been rounded to nearest whole integer.

Fish Species	Bottom Otter Trawl (from Warden 2011b)					Sink Gillnet (from Murray 2009b)					Dredge			
	Proj tons landed	Obs median tons per haul 2005-08	Obs number of hauls per trip	Obs days absent per trip	proj sea days (N_{proj})	Proj tons landed	Obs median tons per haul 2002-06	Obs number of hauls per trip	Obs days absent per trip	Proj sea days (N_{proj})	Proj dredge hours	Mean VTR dredge hours per trip 01-08	Mean VTR days absent per trip 01-08	Proj sea days (N_{proj})
Sea Scallop	273.0	0.1880	4	1	360						14615	LAVess: 1 trip per 78.7 dredge hours GC Vessels: 1 trip per 23.4 hours	LAVess: 7 days per trip GC Vessels: 2 days per trip	1293
Seatrout	0.6	0.0303	1	1	19									
Shad & river														
Herring	25.6	0.0080	2	1	1391									
Shrimp, Northern	0.0	0	0	1	0									
Skates	1068.5	0.1785	3	1	1776	292.4	0.1282	3	1	654				
Smooth Dog	5.5	0.0163	2	1	140	77.4	0.1153	3	1	226				
Snapper/Grouper	0.0	0	0	1	0									
Spiny Dog	18.7	0.0284	2	1	357	31.7	0.1065	3	1	98				
Spot	0.2	0.0072	1	1	19	181.2	0.0316	4	1	1440				
Striped Bass	3.8	0.0138	2	1	164	75.3	0.0629	3	1	348				
Summer Fl	132.6	0.0430	4	1	807	16	0.0102	2	1	745				
Scup	318.3	0.1347	3	1	924									
Black Sea Bass	44.2	0.0050	3	1	2869									
Tautog	3.2	0.0032	2	1	646									
Tilefish	1.7	0.0036	2	1	204									
Weakfish	2.6	0.0036	2	1	309	28	0.0122	3	1	693				
Other	124.8	0.3300	6	1	63									

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NOAA Technical Memorandum NMFS-NE -- This series is issued irregularly. The series typically includes: data reports of long-term field or lab studies of important species or habitats; synthesis reports for important species or habitats; annual reports of overall assessment or monitoring programs; manuals describing program-wide surveying or experimental techniques; literature surveys of important species or habitat topics; proceedings and collected papers of scientific meetings; and indexed and/or annotated bibliographies. All issues receive internal scientific review and most issues receive technical and copy editing.

Northeast Fisheries Science Center Reference Document -- This series is issued irregularly. The series typically includes: data reports on field and lab studies; progress reports on experiments, monitoring, and assessments; background papers for, collected abstracts of, and/or summary reports of scientific meetings; and simple bibliographies. Issues receive internal scientific review and most issues receive copy editing.

Resource Survey Report (formerly *Fishermen's Report*) -- This information report is a regularly-issued, quick-turnaround report on the distribution and relative abundance of selected living marine resources as derived from each of the NEFSC's periodic research vessel surveys of the Northeast's continental shelf. This report undergoes internal review, but receives no technical or copy editing.

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