

60th SAW/SARC: Final Stock Assessment Terms of Reference

(file vers.: 10/16/2014)

A. Scup

1. Estimate catch from all sources including landings and discards. Include recreational discards, as appropriate. Describe the spatial and temporal distribution of landings, discards, and fishing effort. Characterize the uncertainty in these sources of data.
2. Present the survey data being used in the assessment (e.g., indices of relative or absolute abundance, recruitment, state surveys, age-length data, etc.). Characterize the uncertainty and any bias in these sources of data.
3. Describe the thermal habitat and its influence on the distribution and abundance of scup, and attempt to integrate the results into the stock assessment.
4. Estimate annual fishing mortality, recruitment and stock biomass (both total and spawning stock) for the time series, and estimate their uncertainty. Include a historical retrospective analysis to allow a comparison with previous assessment results and previous projections.
5. State the existing stock status definitions for “overfished” and “overfishing”. Then update or redefine biological reference points (BRPs; point estimates or proxies for B_{MSY} , $B_{THRESHOLD}$, F_{MSY} and MSY) and provide estimates of their uncertainty. If analytic model-based estimates are unavailable, consider recommending alternative measurable proxies for BRPs. Comment on the scientific adequacy of existing BRPs and the “new” (i.e., updated, redefined, or alternative) BRPs.
6. Evaluate stock status with respect to the existing model (from previous peer reviewed accepted assessment) and with respect to a new model developed for this peer review.
 - a. When working with the existing model, update it with new data and evaluate stock status (overfished and overfishing) with respect to the existing BRP estimates.
 - b. Then use the newly proposed model and evaluate stock status with respect to “new” BRPs and their estimates (from TOR-5).
7. Develop approaches and apply them to conduct stock projections and to compute the statistical distribution (e.g., probability density function) of the OFL (overfishing level) (see Appendix to SAW TORs for definitions).
 - a. Provide numerical annual projections (3 years). Each projection should estimate and report annual probabilities of exceeding threshold BRPs for F , and probabilities of falling below threshold BRPs for biomass. Use a sensitivity analysis approach in which a range of assumptions about the most important uncertainties in the assessment are considered (e.g., terminal year abundance, variability in recruitment).
 - b. Comment on which projections seem most realistic. Consider the major uncertainties in the assessment as well as sensitivity of the projections to various assumptions.
 - c. Describe this stock’s vulnerability (see “Appendix to the SAW TORs”) to becoming overfished, and how this could affect the choice of ABC.
8. Review, evaluate and report on the status of the SARC, SSC, and Working Group research recommendations listed in most recent SARC reviewed assessment and review panel reports. Identify new research recommendations.

B. Bluefish

1. Estimate catch from all sources including landings and discards. Evaluate and if necessary update the discard mortality estimate. Describe the spatial and temporal distribution of landings, discards, and fishing effort. Characterize the uncertainty in these sources of data.
2. Present and evaluate data and trends on life history information including, age, growth, natural mortality, food habits, and maturity.
3. Present the survey data available for use in the assessment (e.g., indices of relative or absolute abundance, recruitment, state surveys, age-length data, etc.), evaluate the utility of the age-length key for use in stock assessment, and explore standardization of fishery-independent indices. Investigate the utility of recreational LPUE as a measure of relative abundance. Characterize the uncertainty and any bias in these sources of data, including exploring environmentally driven changes in availability and related changes in size structure. Explore the spatial distribution of the stock over time, and whether there are consistent distributional shifts.
4. Estimate relative fishing mortality, annual fishing mortality, recruitment, total abundance, and stock biomass (both total and spawning stock) for the time series, and estimate their uncertainty. Explore inclusion of multiple fleets in the model. Include both internal and historical retrospective analyses to allow a comparison with previous assessment results and previous projections. Explore alternative modeling approaches if feasible.
5. State the existing stock status definitions for “overfished” and “overfishing”. Then update or redefine biological reference points (BRPs; point estimates or proxies for BMSY, BTHRESHOLD, FMSY and MSY) and provide estimates of their uncertainty. If analytic model-based estimates are unavailable, consider recommending alternative measurable proxies for BRPs. Comment on the scientific adequacy of existing BRPs and the “new” (i.e., updated, redefined, or alternative) BRPs.
6. Evaluate stock status with respect to the existing model (from previous peer review accepted assessment) and with respect to a new model developed for this peer review.
 - a. When working with the existing model, update it with new data and evaluate stock status (overfished and overfishing) with respect to the existing BRP estimates.
 - b. Then use the newly proposed model and evaluate stock status with respect to “new” BRPs and their estimates (from TOR-5).
7. Develop approaches and apply them to conduct stock projections and to compute the statistical distribution (e.g., probability density function) of the OFL (overfishing level; see Appendix to the SAW TORs).
 - a. Provide annual projections (3 years). For given catches, each projection should estimate and report annual probabilities of exceeding threshold BRPs for F, and probabilities of falling below threshold BRPs for biomass. Use a sensitivity analysis approach in which a range of assumptions about the most important uncertainties in the assessment are considered (e.g., terminal year abundance, variability in recruitment).

- b. Comment on which projections seem most realistic. Consider the major uncertainties in the assessment as well as sensitivity of the projections to various assumptions.
 - c. Describe this stock's vulnerability (see "Appendix to the SAW TORs") to becoming overfished, and how this could affect the choice of ABC.
8. Review, evaluate and report on the status of the SARC and Working Group research recommendations listed in most recent SARC reviewed assessment and review panel reports, as well as MAFMC SSC model recommendations from 2005 and the research recommendations contained in its 23 September 2013 report to the MAFMC. Identify new research recommendations.

Appendix to the SAW Assessment TORs:
Clarification of Terms used in the SAW/SARC Terms of Reference

On “Overfishing Limit” and Acceptable Biological Catch” (DOC Nat. Stand. Guidel. Fed. Reg., v. 74, no. 11, 1-16-2009):

Acceptable biological catch (ABC) is a level of a stock or stock complex’s annual catch that accounts for the scientific uncertainty in the estimate of [overfishing limit] OFL and any other scientific uncertainty...” (p. 3208) [In other words, $OFL \geq ABC$.]

ABC for overfished stocks. For overfished stocks and stock complexes, a rebuilding ABC must be set to reflect annual catch that is consistent with schedule of fishing mortality rates in the rebuilding plan. (p. 3209)

NMFS expects that in most cases ABC will be reduced from OFL to reduce the probability that overfishing might occur in a year. (p. 3180)

ABC refers to a level of “catch” that is “acceptable” given the “biological” characteristics of the stock or stock complex. As such, [optimal yield] OY does not equate with ABC. The specification of OY is required to consider a variety of factors, including social and economic factors, and the protection of marine ecosystems, which are not part of the ABC concept. (p. 3189)

On “Vulnerability” (DOC Natl. Stand. Guidelines. Fed. Reg., v. 74, no. 11, 1-16-2009):

“Vulnerability. A stock’s vulnerability is a combination of its productivity, which depends upon its life history characteristics, and its susceptibility to the fishery. Productivity refers to the capacity of the stock to produce MSY and to recover if the population is depleted, and susceptibility is the potential for the stock to be impacted by the fishery, which includes direct captures, as well as indirect impacts to the fishery (e.g., loss of habitat quality).” (p. 3205)

Interactions among members of a SAW Assessment Working Group:

Anyone participating in SAW assessment working group meetings that will be running or presenting results from an assessment model is expected to supply the source code, a compiled executable, an input file with the proposed configuration, and a detailed model description in advance of the model meeting. Source code for NOAA Toolbox programs is available on request. These measures allow transparency and a fair evaluation of differences that emerge between models.

One model or alternative models:

The preferred outcome of the SAW/SARC is to identify a single “best” model and an accompanying set of assessment results and a stock status determination. If selection of a “best” model is not possible, present alternative models in detail, and summarize the relative utility each model, including a comparison of results.